

GOVERNMENT
OF
THE DISTRICT OF COLUMBIA

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ZONING COMMISSION

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PUBLIC HEARING

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THURSDAY
NOVEMBER 18, 2004

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The Public Hearing of the District of Columbia Zoning Commission convened at 6:30 p.m. in the Office of Zoning Hearing Room at 441 4th Street, N.W., Washington, D.C., 20001, Carol J. Mitten, Chairperson, presiding.

ZONING COMMISSION MEMBERS PRESENT:

CAROL J. MITTEN	Chairperson
ANTHONY J. HOOD	Vice Chairperson
JOHN G. PARSONS	Commissioner
KEVIN L. HILDEBRAND	Commissioner
GREGORY N. JEFFRIES	Commissioner

OFFICE OF ZONING STAFF PRESENT:

ALBERTO P. BASTIDA,	Secretary, ZC
SHARON SCHELLIN,	Zoning Specialist

OFFICE OF PLANNING STAFF PRESENT:

JENNIFER STEINGASSER,	Office of Planning
MAXINE BROWN-ROBERTS,	Office of Planning

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P-R-O-C-E-E-D-I-N-G-S

(6:39 p.m.)

MS. MITTEN: Good evening, ladies and gentlemen. This is a public hearing of the Zoning Commission of the District of Columbia for Thursday, November 18, 2004. My name is Carol Mitten and joining me this evening are Vice Chairman Anthony Hood and Commissioners Kevin Hildebrand and John Parsons and Gregory Jeffries.

The subject of this evening's hearing is Case No. 04-19. This is a request by the District of Columbia Water and Sewer Authority for approval of a consolidated plan unit development and associated variance for property located at 5000 Overlook Avenue, SW, and known as the Blue Plains Advanced Wastewater Treatment Plant.

Notice of today's hearing was published in the D.C. Register on October 1st, 2004, and copies of that hearing announcement are available to you and in the wall bin near the door.

This hearing will be conducted in accordance with the provisions of 11 DCMR, Section 3022, which are the Rules of Procedure for Contested Cases. The order of procedure will be as follows: Preliminary matters followed by the presentation of the

1 applicant's case, report by the Office of Planning,
2 reports of other Government agencies, report of the
3 effected Advisory Neighborhood Commission, in this
4 case it's ANC 8D, organizations and parties in support
5 - organizations and persons in support, organizations
6 and persons in opposition.

7 The following time constraints will be adhered
8 to in our hearing. The applicant will have 60
9 minutes, although we - if you could abbreviate that
10 somewhat, we'd appreciate it. We've read your
11 materials, and we'd like you to hit the highlights for
12 us. Organizations will have five minutes, individuals
13 will have three minutes.

14 The Commission intends to adhere to the time
15 limits as strictly as possible in order to hear the
16 case in a reasonable period of time, and the
17 Commission reserves the right to change the time
18 limits for presentations if necessary and notes that
19 no time shall be ceded.

20 All persons appearing before the Commission are
21 to fill out two witness cards. These cards are on the
22 table near the door. Upon coming forward to speak to
23 the Commission, please give both cards to the reporter
24 who is sitting to our right.

25 Please be advised that this hearing is being

1 recorded both by a court reporter and is being webcast
2 live. Accordingly, we ask you to refrain from making
3 any disruptive noises or actions in the hearing room.

4 When presenting information to the Commission, please
5 turn on and speak into the microphone, first stating
6 your name and home address. When you're finished
7 speaking, please turn your microphone off so that the
8 microphone is no longer picking up sound or background
9 noise.

10 The decision of the Commission in this case must
11 be based exclusively on the public record. To avoid
12 any appearance to the contrary, the Commission
13 requests that persons present not engage the members
14 of the Commission in conversation during a recess or
15 at any other time. Staff will be available throughout
16 the hearing to answer any procedural questions that
17 you may have, and you can direct those to Mr. Bastida
18 or Mrs. Schellin.

19 Please turn off all beepers and cell phones at
20 this time so as not to disrupt the hearing, and at
21 this time the Commission will consider any preliminary
22 matters. Mr. Bastida, anything?

23 MR. BASTIDA: Madam Chairman, the staff
24 has no preliminary matters.

25 MS. MITTEN: Mr. Giordano, anything?

1 MR. BASTIDA: Oh, excuse me, I'm sorry.
2 The preliminary matters is we need a waiver of the
3 submission of the posting affidavit that was submitted
4 14 days late. The maintenance - they were posted
5 timely, but the affidavit was not filed timely, and we
6 have received the maintenance certificate of the
7 posting that it was done in a timely fashion. Thank
8 you.

9 MS. MITTEN: Thank you. Any problem with
10 waiving the Affidavit of Maintenance? Okay. Thank
11 you. I'd ask now that all individuals planning on
12 testifying this evening rise now to take the oath, and
13 Mrs. Schellin with administer the oath.

14 Whereupon:

15 ALL WITNESSES

16 Were called for examination and, having been first
17 duly sworn, assumed the witness stand and examined and
18 testified.

19 MS. MITTEN: Thank you. Please go ahead.

20 MS. GIORDANO: Good evening, Madam
21 Chairwoman, the members of the Commission. For the
22 record my name is Cynthia Giordano with Arnold and
23 Porter Law Firm. We're going to try and expedite our
24 presentation, but it is on PowerPoint, so it's a
25 little harder to really truncate it.

1 MS. MITTEN: Just push that button fast.

2 MS. GIORDANO: I just want you to note for
3 the record that we have a number of WASA officials
4 here this evening. The new Deputy General Manager and
5 Chief Engineer, John Dunn, is seated behind me, and
6 WASA's new General Counsel, Ms. Avis Russell, is here
7 as well. Mr. Benson to my right is going to present
8 WASA's testimony, and following Mr. Benson is Tom
9 Saddick to my far right. Mr. Saddick is a consultant
10 to WASA and an engineer, and he is overseeing the
11 project development, and then Sue Monsour, of course,
12 from Sorg and Associates is going to make the
13 architectural presentation.

14 Mr. Gross from my office is prepared to go
15 through the variance criteria with you if you want and
16 some of the more technical details, zoning flexibility
17 issues. If you want to get into that level of detail,
18 we can decide that later.

19 MS. MITTEN: The way we'll proceed now is we'll
20 assume that Mr. Gross will just be available to answer
21 questions.

22 MS. GIORDANO: Okay, that's fine. He's
23 not anxious to speak, so --

24 MS. MITTEN: He wants the highlights to be
25 the biosolids management we're talking about, so --

1 MS. GIORDANO: Unless there's any further
2 questions at this point, we'll go straight to Mr.
3 Benson and the presentation.

4 MR. BENSON: Good evening. My name is Len
5 Benson. I'm the Director of Engineering and Technical
6 Services at DC Water and Sewer Authority. I'm here
7 tonight representing the General Manager of DCWASA,
8 Jerry Johnson. He had hoped to be here tonight to
9 discuss this very important project. Due to an
10 emergency he's not able to be here this evening.

11 He requested that I express to the Commission
12 how important this project is to the Water and Sewer
13 Authority and to the people in the District and to the
14 Washington region. It is important to WASA in that it
15 is a key component of the infrastructure that WASA
16 thinks is necessary to accomplish its mission, that is
17 serving the people and protecting the environment.

18 As we'll show in this presentation, this project
19 will enable WASA to reduce operating costs at the
20 wastewater treatment plant by about 16 million dollars
21 a year, allows better stewardship in the environment,
22 both better water quality and clean air, and 16
23 million dollars is about 25 percent of the operating
24 cost of the plant. It's about three dollars a month
25 for residential customers, about forty dollars a year.

1 It's fairly important to us.

2 With that, let me get started with the
3 PowerPoint here, and the first one we've got is we
4 provide wastewater treatment services for the District
5 and neighboring jurisdictions at Blue Plains. The
6 neighboring jurisdictions are in Maryland, Montgomery
7 and Prince George's Counties. We provide wastewater
8 treatment services to the large majority of the
9 populations in those jurisdictions. We also provide
10 wastewater treatment services to a substantial portion
11 of the population of Fairfax County and Loudoun
12 Counties in Virginia as well as the City of Vienna in
13 Virginia.

14 The plant at Blue Plains has been operating
15 since 1938, and we're still going at it. Blue Plains
16 is the largest advanced wastewater treatment plant in
17 the world serving two million people in the
18 jurisdictions we just spoke of. Average annual rated
19 flow is 370 million gallons a day. We've noted here
20 it's enough to fill Lake Erie in about a year.

21 It does have a capacity to handle over a billion
22 gallons in a single day in wet weather. It is the
23 single source of - the single most significant source
24 of protection for water quality in the Potomac River
25 in the Chesapeake Bay region.

1 Part of our capital program right now, about a
2 billion dollars' worth, is related to programs at the
3 Blue Plains Wastewater Treatment Plant. We'll be
4 refurbishing, replacing aging infrastructure, and I
5 say some of it's been in service since 1938. We're
6 working on new treatment demands and regulatory
7 requirements, a lot of them put in place specifically
8 to protect the Potomac River, the Anacostia River, and
9 the Chesapeake Bay. About a half of the billion
10 dollars that we're looking to spend down there will go
11 to the solids processing part of the plant. The other
12 half of a billion dollars will go to the liquid side
13 of the plant.

14 In 1990 - now WASA was - I guess came into
15 being in 1996. By 1997 we were kind of up and
16 running. By 1999 we had a new master plan for solids
17 handling. The plan was to provide a road map to
18 provide the capacity to meet our current and our
19 ultimate needs, to replace our aging facilities, and a
20 couple of the real big ones here - to improve our
21 biosolids characteristics to enhance the management
22 options and ensure regulatory compliance with the
23 disposal of the solids coming from the treatment
24 process as well as to reduce long-term risks and
25 costs. The risks are - generally what we're talking

1 about here are costs risks and trying to contain costs
2 and know what it's going to cost to run the plant,
3 dispose of the solids over the long term. We think we
4 have a program that will do that.

5 The egg-shaped digesters in this project we're
6 talking about tonight is the key component of that
7 plan. We've been aware as we got into this and began
8 thinking about how big it was and just how massive a
9 project we had that we needed community involvement.
10 We've been very active in seeking community input into
11 the project, began a roll-out program in the fall of
12 2002. It continued through September of '03,
13 presentations to advisory neighborhood commissions,
14 other community groups, went to local administrators,
15 regulators, other stakeholder's adjacent
16 jurisdictions. We were looking at presentations to
17 city officials, regulators, community leaders.

18 We did prepare materials including project
19 brochures, frequently asked questions. I think those
20 have been distributed perhaps.

21 The next slide is presentations to the ANCs we
22 made over that one-year period, some other community
23 meetings. We can go on from that one, I think.

24 The general manager and some other senior men -
25 people in WASA did discuss the project with Mayor

1 Williams, City Administrator Mr. Bob, Office of
2 Planning, DC Council Member Allen, Department of
3 Consumer Regulatory Affairs, Commissioner of Fine
4 Arts. As a matter of fact, that project went before
5 the Commission today around noon. I understand it was
6 received very favorably.

7 We talked a lot to the Prince Georges County
8 representatives. They are the jurisdiction
9 immediately south of the plant. They are less than a
10 mile from the south edge of the plant. As well we
11 talked to the people in Alexandria. They are directly
12 across the river from us. We were active with Ward 8
13 Advisory Neighborhood Commissions.

14 The project was well received by all who saw it.

15 I don't recall any negative comments on it.

16 With that, I'd like to move a little more into
17 the technical background of what we've got here and
18 what the project is, and I'll turn that over to Tom
19 Saddick. He's with CH2MHill Engineers, and he is the
20 project manager on this project for DCWASA.

21 MR. SADDICK: Thank you, Len. First of
22 all I'd like to talk a little bit about what solids
23 are. Everything that's put into the sewer is really
24 removed down at the wastewater treatment plant, and it
25 results in solids. For example, as we go through the

1 various types of treatment. We produce about a ton of
2 residual solids, dry residual solids, per million
3 gallons treated, so that's about 330 dry tons a day or
4 1300 wet tons a day. It's a huge amount.

5 Right now what they do with the biosolids is
6 they try to reduce the volume by thickening them
7 several ways, then they put the solids in centrifuges
8 to dry them to about 25 percent dryness. They add
9 lime, and they send them to trucks, and they send it
10 out to the fields in Virginia and Maryland for land
11 application for agricultural purposes. We send out
12 about 65 to 70 trucks per day.

13 This is a really huge undertaking. It's 24/7.
14 This operation keeps going. Seventy trucks per day
15 haul to Maryland, and it really is about three to four
16 million truck miles annually to reuse this material.
17 About half of the operating budget is for solids
18 handling.

19 Mr. Benson mentioned the new Solids Management
20 Plan, well the key here is digestion, and I would like
21 to explain a little bit what anaerobic digestion is.
22 It's solids that get degraded by microorganisms in a
23 heated, mixed oxygen-free, which is the definition of
24 anaerobic environment. About half the solids are
25 converted to gas, mostly methane. So this is kind of

1 a cutaway diagram. We mix the contents. The
2 temperature is raised to somewhere above 100 degrees,
3 raw solids come in, gas goes out, and the stable
4 biosolids are ready for use.

5 What are the benefits? Well, it reduces volume
6 by about 50 percent. That saves about 15 million or
7 more per year in O&M costs. It reduces truck traffic
8 and pollution. We have 35 to 40 fewer trucks per day.
9 Up to two million truck miles are saved annually, and
10 a huge amount of emissions along with that. It
11 reduces odor on-site and off in transit and
12 application sites. Another benefit in terms of risk
13 management is if the bottom falls out so to speak on
14 any type of biosolids management plans, we only have
15 half of what we would have dealt with. When New York
16 got hit with the Ocean Ban, their price went from
17 about \$50.00 a wet ton to over one thousand, so it
18 could be just a tremendous impact.

19 One of the best things about this, this is
20 resource recovery at its best. It produces a stable
21 agricultural product that farmers really want for
22 fertilizer, and it produces gas, methane gas. It's a
23 renewable energy resource. There is enough energy
24 produced by this gas in day to light ten thousand
25 homes per day, and it's about a quarter to a third of

1 Blue Plains electrical needs.

2 Most large cities use digestion. It's been in
3 practice for literally hundreds of years. There are
4 all sorts of types of digesters, and we are going to
5 hopefully have the egg-shaped digesters. This is
6 really state of the art. They are very easy to mix.
7 They minimize heat loss because the surface area is
8 minimized. They have a very large volume on a very
9 small footprint, and it doesn't accumulate the
10 unsavory grit and scum on the top and the bottom of
11 the digesters which is a problem with certain ones
12 where you have to clean them out every five years at a
13 million dollars a piece.

14 It just lowers operations and maintenance costs.

15 Now I'm going to give you just a - are you okay? I'm
16 sorry, this is my wife.

17 (Laughter)

18 MR. SADDICK: Pretty bad, isn't it? This
19 is the best project yet.

20 (Laughter)

21 MR. SADDICK: This is the Baltimore Back
22 River Plant, and you can see what they tried to do
23 with these. They kind of have this geodesic dome with
24 actually gold panels. This is some digesters in Los
25 Angeles, eight digesters in Terminal Island. These

1 are digesters being constructed in New York City right
2 now at the Newtown Creek plant, and this is about the
3 same size as Blue Plains, and these are steel
4 digesters. You can see them being welded up. It's
5 quite an undertaking.

6 These are digesters in Germany. Most of these
7 egg-shaped digesters come from Germany, and they have
8 literally hundreds and hundreds of them there.

9 This is Dinslaken, Germany. This is about the
10 size of the digester we're going to have. This is
11 also another German egg in Bottrop. These are the
12 oldest eggs in Germany. These are in Mannheim, and
13 this is what it looks like when you bury these
14 halfway. It's kind of like a dirigible stuck in the
15 ground, and these are just other digesters.

16 Now we want to start focusing on what we're
17 going to do. This is the site plan for Blue Plains,
18 and this is the area we're going to build the
19 digesters in, and this is a site plan where you see
20 the eight eggs and the four silos, the solids
21 processing building, gas building, flares and gas
22 holders.

23 Why did we put it here? Why do we need this
24 height? I'd like to talk a little bit about that.

25 First of all, it was the only available on-site

1 area. The proximity of the solids handling building
2 is crucial. There is a big effluent conduit very near
3 it. That really affected where we put it. There is
4 high ground water, and there are particular subsurface
5 conditions that are very critical to us, and they are
6 space constraints because of the layout.

7 This is the solids processing building, and
8 these are the digesters. They are four and one-half
9 million gallons each, and we keep the solids in there
10 for about 20, 25 days before they're ripe, and then
11 these are the silos, and we have an effluent conduit
12 that goes underground here that's very, very important
13 to us, so we have to build the tanks on either side.

14 This is a picture of the effluent conduit in
15 section. This is quite a large structure. It's about
16 50 by about 20, and the other factor I'd like to
17 mention here - so this is why we kind of have to
18 locate them physically on the site. We were bound by
19 the actual constraints of the site itself. There is a
20 very, very high ground water table, and one other
21 thing I would like to go on - talk about is the
22 digesters themselves. If they are to be buried more,
23 it would squeeze the room down here. They are just
24 about an optimum place here for a number of things -
25 the location, the height, the ground water, and

1 maximizing space in the equipment house.

2 That's really a summary of what I have and let
3 me get someone's -- Any questions while we get this?

4

5 MS. GIORDANO: I didn't realize this was
6 going to be so entertaining.

7 MS. MITTEN: We didn't either.

8 MS. SORG: Good evening, Madam Chair and
9 Commission members. The - we started on this project
10 almost two years ago, and one of the things we did was
11 look at how to treat the egg-shaped digesters and
12 their walkways as well as the silos and adjacent
13 building. That was our scope of work.

14 It's located as you know in Ward 8. It's about
15 two and one-half miles from Reagan National Airport,
16 five miles from the U.S. Capitol, and we believe quite
17 a significant impact of the skyline as you would fly
18 into the City and/or drive either across Wilson Bridge
19 to 95 or across from Alexandria, and I have some
20 perspectives that show you the view of these once they
21 will be constructed from all those points.

22 Right next to it, as I said, is National
23 Airport. They're near St. Elizabeth's. There is quite
24 a rise of the ground to the east. As you go up
25 towards St. Elizabeth's, the highway you see down the

1 middle is 295.

2 The site itself occupies about eight acres which
3 will have eight eggs for sludge storage silos, two gas
4 tanks, and a future Co-Generation Facility. Of course,
5 the important thing to remember is Number 9 and 10.
6 Number 9 is the Operations Building, an existing
7 building approximately 95 feet in height. Number 10
8 is the site, and the site needs to be right next to
9 the Operations Building because they will be connected
10 with piping to the Operations Building.

11 The zoning is C-M-3 with a 6.0 FAR and 90-foot
12 height limit which gives you an industrial use, but we
13 consider these atypical structures of a non-
14 residential type, and we believe that the design and
15 the plan and the use of the site is consistent with a
16 comprehensive plan and I'll let Cynthia and Nate go
17 over the details of the zoning relief that we are
18 asking for in this PUD.

19 Here is zoning next to the C-M-3 along Blue
20 Plains is C and 1 across the highway and Government on
21 the south and north of the site.

22 We looked very closely for inspiration on the
23 existing buildings on site. Some are extant original
24 "Art-Deco Style" Buildings that are still there which
25 are all clad in a very nice "Buff Brick" and I must

1 say that even the newer buildings that are have been
2 built since that time have also used this "Buff Brick"
3 cladding. The windows in all these older buildings
4 are metal standard panels that are decorative Here is
5 an example of an old laboratory building right in the
6 heart of the site showing the "Buff Brick."

7 Another building that's there, the lower
8 building, which also dates back to the 1930s, you can
9 see those simple "Art-Deco" ornamentation.

10 The building to the right you can see of the
11 this older building is probably a building dating to
12 the 1960s which also attempted to keep the original
13 "Buff Brick" design which we hope to continue as a
14 tradition. I won't bore you with the digester eggs
15 except to say that they can be very industrial looking
16 and cramped and looks sometimes quite unsightly, but
17 here we are in the heart of the Washington - in the
18 Nation's capital, and so we have to be sensitive to
19 what they look like here.

20 Basically the design is to locate the rock raise
21 that are elevated at the very top of the eggs on the
22 perimeter. We've designed the walkways in the fashion
23 that's reminiscent of 19th Century bridging, although
24 based on some comments from the Fine Arts Commission
25 we hope to make them more along the 1930s tradition

1 which I show you where the inspiration of the 1930s
2 came from.

3 There will be two access towers. One of those
4 towers will have an elevator. We hope to clad the
5 eggs in - we will clad the eggs in stainless steel.
6 The original design was - the eggs are also connected
7 to the - originally were connected to the silos, but
8 they will not be connected any more for costs reasons.

9 The design we chose of the circles of the bridges are
10 actual trusses, supporting trusses, that can be in an
11 "Art-Deco" style as well.

12 We also looked at how the cladding might be
13 delineated. Originally we had looked at gaps in the
14 cladding, and I'll show you that in the model, for
15 lighting purposes, but it became clear that you cannot
16 have lighting because it's a very flammable condition
17 right around the egg, so you can't have that, so we
18 will be perhaps looking at simplifying the grooves in
19 the cladding.

20 The system of the cladding - we looked at other
21 ideas before this idea was selected by our client,
22 DCWASA. We looked at ideas of different patterns in
23 the cladding, different spanning of the bridges as
24 well. Some were more attractive than others. This is
25 like the beehive look.

1 We were interested in looking at a three-
2 dimensional bridge rather than just a flat truss, so
3 on both sides of the walkway is the bridge-supporting
4 truss that flows out, and you can see that in the plan
5 here.

6 The towers have to be protected from weather.
7 Both the elevator tower and the stair tower will be -
8 the stair tower will be clad in the "Buff Brick", and
9 the elevator tower will be enclosed is glass. Here
10 you can see another section of the digester.

11 The height which is an issue in this case
12 measuring from grade just adjacent to the eggs, the
13 walkways are 101 feet. The top of the dome of the
14 digester is 107, and because of the elevator over on -
15 which has to go to the very top, is 118 feet. Just some
16 details on the walkways. The railings are also
17 curving in, as you can see, on the walkway.

18 Also part of the design is a Digester Gas
19 Building to the south of the eggs which you can see
20 right here. This building right here is the Digester
21 Gas Building. The eggs are right there, and then
22 these are gas flares, right? Holders. This will be
23 the future side of the Co-Generation Facility, and
24 those are the silos. The walkways.

25 Now there are two other building that we've

1 designed, one story buildings that are necessary. In
2 the middle of the eggs, one is an operations kind of
3 building which is actually a building where visitors
4 will come, school kids, to look at - and it has an
5 assembly space to get a tour of the facility and get a
6 sense of how it works. This is an electrical building
7 which we also designed. I'm going to show you. Oops,
8 sorry.

9 The Digester Gas Building that I showed you is
10 approximately 36,000 square feet. It will be clad in
11 "Buff Brick" and metal in a modern way. It will have
12 storefront windows. It continues the 1930s style as
13 do the two smaller buildings that I showed you.

14 The plan of the Digester Gas Building is very
15 simple. It's made up of two different forms, and then
16 outside it's clad in brick in these areas and then
17 behind it you can see the higher forms of metal, and
18 the back is predominantly metal. It's sort of a
19 modern interpretation of the metal and brick that's
20 used throughout the sides.

21 The triangular buildings, as I said this is kind
22 of the visitors' building. You come in to a lobby on
23 the corners, and then there is a big meeting room and
24 bathrooms, and another - the operations room back
25 here. The corners of these buildings are cut out

1 because a major pipe is running above them, and you
2 can get a sense of that in the elevations. They kind
3 of criss-cross the building, and here is the entrance.

4 You set it back a little to create a lobby - a
5 vestibule.

6 Now what will these digesters look like from a
7 distance? This a view looking from above. 295 is
8 right here. The river is back there. Airport is
9 going - planes landing into the airport. This is the
10 site right here. That's the Operations Building right
11 there that we have to connect to, and then after the
12 digesters are built and the silos are built. That's
13 what it's going to look like, and there's that other
14 building that needs to connect to. Looking from
15 National Airport, there is the Operations Building
16 adjacent to it is the site and this is what it will
17 look like once the egg digesters are put in on a
18 beautiful Spring day.

19 This is from Alexandria itself. The - there is
20 the Operations Building, and then next to it will be
21 the egg digesters just like that.

22 I just want to turn on the lights and show you a
23 little bit detail on the model and the finishes.

24 As you can see here cladding is a diamond-shape.
25 Approximately each panel is about four feet by six

1 feet. The reason for the diamond on the eggs is
2 because it's a two-way curve, and it's easier to hang
3 it on. This is actually a rain screen type of system
4 where the inner shell would either be steel or
5 concrete. Information on the outside and
6 waterproofing and then a metal panel system that's
7 actually porous so the water can get through and be
8 drained at the bottom.

9 A similar system will be used for the silos as
10 well but in a simpler pattern. You can see there are
11 two towers. The elevator tower and the stair tower.
12 We only need one elevator, and the other one is just a
13 stair tower, but we need two means of egress for the
14 silos. The diamond-shaped buildings are in the middle
15 over there all clad in brick. Back here is the
16 digester gas building, and this is the site for the
17 future Co-Generation Plant. The height of the silos
18 is approximately the same as the eggs, and that is a
19 larger model over there to the left of the first site.

20 You can see the eggs and the whole structure and the
21 white building just the rest of it is the Operations
22 Building. That's all I have for now.

23 MS. MITTEN: Thank you.

24 MS. SORG: Okay, I need to show you just
25 one more little thing. The materials board. What you

1 see are the actually the "Buff Brick" that you saw is
2 actually not one brick, but a composition of all these
3 bricks is 50 percent that, 25 percent that ten and
4 five percent. That's how it's achieved. This will be
5 the color of the windows to match in the buildings,
6 clear glass.

7 I am sorry this lighting is not very good. You
8 are looking at two different colors of stainless steel
9 which are in our price range at the lower end being
10 darker, and the upper end being lighter, and then that
11 will be the color of the upper part of the Digester
12 Gas Building.

13 Do we have the landscape architect here? I'd
14 like to have an opportunity to have him talk to you a
15 little bit about - there can't be much landscaping
16 here, but there is an opportunity to do some
17 hardscaping and if that's okay, we can get the
18 landscape architect, Jon Fitch.

19 MR. FITCH: Good evening. Good evening.
20 My name is Jon Fitch. I am a principal with the Fitch
21 Studio in Washington, D.C. As Suman said, the
22 opportunities for planting on the site are limited,
23 we'll say, both because the site is an industrial
24 plant and is being fully utilized by the program, and
25 also there are constraints in terms of organic debris.

1 Leaves are a problem here, so we have very few trees.

2 There are no trees on the site itself adjacent to the
3 gas plant. There may be a few, and those would be
4 we're planning to put in a deciduous conifer ball
5 cypress so that the leaves when they fall are a
6 minimal problem for the industrial plant itself. What
7 we do have an opportunity to do, however, is to build
8 what we think is an innovative hardscape pattern.
9 This is a project which at least on the ground is
10 going to be visible almost entirely from the air. At
11 ground level, the area of the digester is actually
12 lifted up off the ground several feet, so from the
13 street you won't be seeing the area directly beneath
14 the digesters themselves, but visitors and workers on
15 the catwalks above will be looking down as will
16 travelers arriving into and out of National Airport.

17 For that reason, we devised a graphic pattern
18 based on the circular footprints of the digesters
19 themselves and a series of overlapping concentric
20 circles in gray colors that are compatible with and
21 similar to the colors of the digesters themselves, and
22 also pick up on the intersecting patterns that are on
23 the surface of the digesters.

24 MS. MITTEN: That concludes our
25 presentation. Thank you. Any questions, Mr.

1 Hildebrand.

2 MR. HILDEBRAND; You made - this is for
3 Ms. Sorg. You made a statement that the Fine Arts
4 Commission ask for some further consideration of some
5 of the detailing. Could you explain what aspects they
6 might ask you to reconsider?

7 MS. SORG: The two areas they wanted to
8 look at were the bridging and the cladding design, and
9 as I told you the grooves that you see, the dark
10 lines, originally were lighting which is not going to
11 happen anyhow, so we agreed that it could be
12 simplified and perhaps the grooves be eliminated, and
13 then the bridging also in terms of detailing it more
14 with a lighter hand, more towards and "Art-Deco"
15 style. If you look at the details that we've
16 submitted to you on the bridge components themselves,
17 they are composite parts. They are not simple, and so
18 one thing they suggested was to simplify that design.

19 MR. HILDEBRAND: Interesting.

20 MS. SORG: I was music to WASA's ears
21 because that will save a lot of money.

22 MR. HILDEBRAND: Yes, because I think what
23 you've presented is so beautifully crafted as a piece.
24 The curvature of the railing and the dome structures
25 themselves. It's so nicely woven. I would hate to

1 see that patterning sort of simplified too far so that
2 you lose a level of interest that it certainly has
3 achieved right now. I think you've done a beautiful
4 job.

5 MS. SORG: Thank you.

6 MS. GIORDANO: I could just add that
7 because of the Fine Arts' further review that we would
8 be requesting some flexibility to make minor design
9 changes to accommodate further changes requested by
10 Fine Arts, so the plan that you have now, the design,
11 is not going to be a final design.

12 MS. MITTEN: We understand, thanks. Anyone
13 else have questions? Mr. Parsons.

14 MR. PARSONS: Nothing worse than having
15 two panels disagree with each other. I've been there.
16 What did they say about the cladding? I think the
17 design that you've come up with for the cladding, the
18 detailing of that is very special. Are they objecting
19 to that?

20 MS. SORG: Yes. Basically they felt that
21 the form of the egg is so powerful that it should be
22 left simpler. I was kind of breaking it down, and
23 even further defining it and weaving it back into the
24 other lines I had on the design at the bridges, and
25 they felt that - it's hard to say what some people

1 felt another way, but David Charles' feeling was that
2 the egg shape could remain pure than breaking it down.

3 Also - and we didn't have a lot of - I didn't have a
4 lot of heartburn over that because those we had to do
5 usually for lighting which we're not going to use
6 anyhow. So I'm sorry, the finished board that you
7 saw, as here pointed out shows the two different
8 colors of stainless, so it could go back to one color
9 of stainless.

10 MS. GIORDANO: I think one of the comments
11 was let it be itself. That was --

12 MR. HILDEBRAND: It may just be me, but
13 there seems to be sort of a reference to Key Bridge in
14 the way it's detailed, and I think that sort of book
15 ending of the city with those two very dramatic
16 structures is a very interesting concept, and I'm not
17 disturbed by the fact that it's not strictly Art Deco
18 in its conception. I think it adds a degree of
19 elegance to it to have those subtleties in the skin.
20 Perhaps they don't need to be quite so dramatic, but I
21 don't think they should be lost as I think it adds to
22 the scale of the whole piece to have that sort of
23 tripartite system.

24 MR. PARSONS: I just think it's so special
25 the way you've designed it. I'm disappointed in our

1 colleagues across the street here, but I guess we can
2 give you some flexibility and wish you well. Is there
3 any lighting to be included in this? In other words,
4 what is --

5 MS. SORG: Yes, there will be lighting on
6 the walkways all night long. It will be on
7 permanently, but at one point there was thought of -
8 there is a 10-foot sphere in which you can't be close
9 to it with any kind of light - actual electrical
10 lighting, so I let Paul talk about that a little bit,
11 I mean, Tom, but basically we were going to put a
12 light on them, but so far that hasn't been
13 incorporated into the --

14 MR. PARSONS: So the effective gap with
15 the projector is not contemplated? I mean light the
16 egg.

17 MR. SADDICK: From groundlighting.

18 MS. SORG: From groundlighting.

19 MR. PARSONS: Do you intend to light these
20 so that they become a landmark upon coming into
21 National Airport tonight? I think that would be a
22 mistake, that's why I'm asking.

23 MS. SORG: So far --

24 MR. PARSONS: The only lighting I can
25 understand --

1 MS. SORG: There is no design right now to
2 light them per se from - I don't have anything like
3 that in my design right now.

4 MR. PARSONS: So it's more of a
5 utilitarian lighting system - safety on the walkway.

6 MS. SORG: On the top - exactly, and there
7 will be lighting in the stairwells. I don't know what
8 the other lighting requirements are inside the - on
9 the groundplain on there.

10 MR. SADDICK: Just for safety purposes.

11 MS. SORG: It's not the intent to kind of
12 make them into --

13 MR. PARSONS: A basket of eggs.

14 MS. SORG: Yes, at night.

15 MR. PARSONS: Let's talk about odor a
16 minute. I'm intrigued by the comment made about odor
17 reduction. What do we really mean there?

18 MR. SADDICK: Well a couple of things.
19 First of all, the solids that are produced right now
20 are really raw sludges that are stabilized by adding
21 lime, so there is a lot more volatile material in
22 there that could lead to odors. It could be on-site
23 odors, it could be in trucks going off at the
24 application site. What happens in the digesters is
25 that volatile material is consumed so there is less

1 potential to have odors. The material is much more
2 stable. It's kind of decayed if you will in those
3 tanks, so there is a lot less potential to have odor.

4 MR. PARSONS: So you can't predict 50
5 percent reduction --

6 MR. SADDICK: Well there's more - well
7 everything is kind of relative. You have - from what
8 measuring point are you talking about? If you just
9 had raw sludge and digested sludge, the raw sludge
10 would - the orders of magnitude more odorous. The
11 digested sludges have a musty odor to them, slightly
12 ammonia odor to them too, but the material that makes
13 odor by and large is removed.

14 MR. PARSONS: Is there any relief from
15 this lovely model over here? Are any of these
16 facilities able to be eliminated as a result of these
17 digesters? They are rendered obsolete or is the same
18 plant that there's now just --

19 MR. SADDICK: In that large solids
20 processing building right now there are conveying
21 trains that convey the raw sludges that have been de-
22 watered and mixed with lime in huge mixers, so that
23 whole operation is no longer needed.

24 MR. PARSONS: So the building would be
25 removed?

1 MR. SADDICK: No, we still need equipment
2 in the building -

3 MR. PARSONS: Oh, come on.

4 MR. SADDICK: - in the building to de-
5 water it.

6 MR. PARSONS: So nothing is going to be
7 eliminated on the current site as a result of this?

8 MR. SADDICK: No physical building will be
9 eliminated.

10 MR. PARSONS: Thank you.

11 MS. MITTEN: Anyone else? I just want to
12 ask, and I know you touched on this in the
13 presentation, but we understand why you can't go
14 farther into the ground because of the high ground
15 water, but can you just speak more specifically about
16 why the digester itself has to be so tall.

17 MR. SADDICK: Yes, we need a certain --

18 MS. MITTEN: Would you turn on the
19 microphone for us.

20 MR. SADDICK: I'm sorry. These are
21 designs based on how long the sludge is held, and so
22 what that means is that if we have to hold the sludge
23 for 20 or 25 days that's a certain volume that we
24 need, so we have to make this volume in egg shapes,
25 and this - we didn't have enough room to put more

1 digesters on, so to optimize that space, we had to go
2 with a volume that was four and one-half million
3 gallons in eight containers, and so to get that four
4 and one-half million gallons you - and you want to
5 keep the shape as long to horizontal as possible so
6 that it does mix so you have those good attributes of
7 an egg. Does that answer your question?

8 MS. MITTEN: Yes, it did. Is the stuff
9 that comes into this coming from the Metro area or
10 just DC?

11 MR. SADDICK: It comes from all of DC
12 which makes up about 45 percent roughly and then the
13 other 50 or 60 percent mostly comes from Maryland.
14 About 10 percent comes from Virginia. It's a big
15 regional plant.

16 MS. MITTEN: And just looking ahead to the
17 future and the power generating potential, it would
18 only generate enough power to power Blue Plains
19 itself, a third of the --

20 MR. SADDICK: A third of Blue Plains.
21 It's a huge power user. What Blue Plains does is does
22 what a river can do in a thousand miles, so it has to
23 put oxygen into the water - very, very expensive.
24 There are a lot of processes. It uses approximately
25 25 to 30 megawatts per day. It's a very big power

1 consumer. It's putting the energy nature would have
2 put in to clean the pollution.

3 MS. MITTEN: Okay. Thank you.

4 MR. HILDEBRAND: Did your projection of a
5 25 percent savings in the treatment plant operation
6 include the cost reduction generated by the power
7 plant paying for a third of your electric bill?

8 MR. SADDICK: No, and that's a very
9 variable cost right now. The 16 million dollars that
10 we show there was calculated about in 2002 when staffs
11 were what they were and the staff has come down a bit
12 now, but the cost of power has gone up, so the value
13 of the gas is increasing almost daily, but the
14 original 16 million was not - did not include gas.

15 MR. HILDEBRAND: Does that mean that the
16 citizens of the District of Columbia will see a
17 substantial decrease in their WASA bill when this
18 feature comes online in four or five years?

19 MR. BENSON: No, I think is what it means
20 is you won't see rates rising as rapidly as they
21 otherwise might.

22 MR. HILDEBRAND: Is that on the record?
23 Thank you.

24 MS. MITTEN: Anyone else? Thank you.
25 It's a very interesting project. Okay, now I think

1 we're ready for the report by the Office of Planning.

2 MS. BROWN-ROBERTS: Thank you, Madam
3 Chairman and members of the Commission. In the
4 interests of time, I hope we have the report in the
5 record, and, therefore, I'm just going to summarize
6 our recommendation, and I don't know if you wanted me
7 to address the variance.

8 MS. MITTEN: Sure, that's fine.

9 MS. BROWN-ROBERTS: Okay. It is OP's
10 belief that the applicant has met the requirements of
11 the PUD and that the flexibilities requested are
12 consistent with the benefits that will be derived from
13 the proposed digester system. The Office of Planning
14 supports the flexibility requested that the applicant
15 and in making any changes that may result and
16 recommends and supports any changes that may be as a
17 result from the Fine Arts Commission. OP also believes
18 that the applicant has demonstrated that they have met
19 the variance test. The Office of Planning concludes
20 that the proposed digester facility will provide
21 significant financial and environmental benefits to
22 the District of Columbia and is an important and
23 needed public facility. The Office of Planning
24 supports WASA's effort to improve the treatment
25 facility functionally, economically, and visually and

1 recommends approval of the consolidated PUD for the
2 project except for the proposed future Co-Generation
3 Building. We recommend that the future Co-Generation
4 Building be approved as a first-stage PUD. Thank you,
5 Madam Chairman. I will take any questions.

6 MS. MITTEN: Did you want us to talk about
7 the variance specifically or - no, okay. But we do
8 have a second report that deals with that.

9 MS. BROWN-ROBERTS: Yes.

10 MS. MITTEN: Thank you. Any questions for
11 Ms. Brown-Roberts? Any questions? Okay. Thank
12 you.

13 MS. BROWN-ROBERTS: Okay.

14 MS. MITTEN: Is there anyone here from
15 Transportation? Okay. I would note that we have in
16 the record that Exhibit 19, a memo from Ken Laden of
17 DOT who endorses the project and notes the significant
18 reduction in truck traffic that will result. Is there
19 anyone here from ANC 8D? Okay. I would note for the
20 record that we - I don't know what the exhibit number
21 is on this one but that we have a letter from ANC 8D
22 that appears to meet the requirements for great weight
23 that - does it meet the requirements for great weight?
24 No, it doesn't have the vote. Okay. Well it does
25 urge us to act favorably on the PUD application but

1 does not meet the requirements for great weight. Is
2 there anyone who would like to testify in support?
3 Anyone else who would like to testify in support? How
4 about any opposition? Okay. Any last requests?

5 MS. GIORDANO: No, I would just note that
6 if the Commission is comfortable with the project at
7 this point that a bench decision would be appreciated.
8 WASA would like to go ahead and release their
9 engineers to complete the design and feel comfortable
10 in so doing.

11 MS. MITTEN: Can you just tell us when you
12 are all scheduled to go back to CFA?

13 MS. GIORDANO: I don't know if next month
14 is feasible, Suman, or maybe two months?

15 MS. SORG: I'd say in the January meeting.
16 January meeting.

17 MS. MITTEN: Okay. Are you guys
18 comfortable proceeding tonight? Okay. Anytime?
19 We're ready to go right now. Okay. Well then I would
20 move approval of the Case No. - the application in
21 Case No. 04-19, and I would just qualify it as
22 recommended by the Office of Planning that the site of
23 the future Co-Generation facility be granted for
24 first-stage approval, but we want to see the building
25 itself in a second-stage application.

1 MR. HOOD: I'll second the motion.

2 MS. MITTEN: Thank you, and I guess what I
3 would just like to encourage is based on what Mr.
4 Parsons said and Mr. Hildebrand said is that you
5 resist at all costs just making this thing plain.
6 It's really - it is elegant. That's what it is, and
7 these things are - it is industrial, but there is an
8 opportunity here to do something that's special too,
9 so I just don't just go all the way to get it over
10 with. Fight a little further.

11 MS. GIORDANO: Can we just note for the
12 record also that probably the second stage application
13 for the Co-gen may not come in within the prescribed
14 timeframe. That we may need an extension on that
15 because that project - when would you say that might
16 be designed?

17 MR. SADDICK: Probably not before two
18 years from now.

19 MS. MITTEN: I think we can build
20 flexibility and we just basically don't want to give
21 card blanche to the design and when it comes in --

22 MS. GIORDANO: Of course, and we were
23 thinking a PUD modification might be a simpler way to
24 go.

25 MS. MITTEN: That's possible.

1 MS. GIORDANO: That gives us a more open-
2 ended timeframe.

3 MS. MITTEN: Okay, then we just won't
4 include anything. We'll just - there won't be any
5 reference to that facility --

6 MS. GIORDANO: We don't have the first-
7 stage order that really doesn't say much.

8 MS. MITTEN: That's fine.

9 MS. GIORDANO: Okay.

10 MS. MITTEN: Okay. So then we would
11 eliminate any reference to the Co-Generation Facility.

12 We would have flexibility for whatever alterations,
13 hopefully few, that would be required to meet the CFA
14 - to get CFA approval, and was there anything else
15 that we were going to add for any kind of flexibility?

16 I guess not, so just to add that into the mix. Any
17 discussion? All those in favor, please say aye.

18 UNANIMOUS: Aye.

19 MS. MITTEN: I believe we have a unanimous
20 vote, Mrs. Shellin.

21 MRS. SHELLIN: The staff will record the
22 vote five to zero to zero to approve Zoning Commission
23 Case No. 04-19. Commissioner Mitten moving.
24 Commissioner Hood seconding. Commissioners Parsons,
25 Jeffries, and Hildebrand in favor. Approved as

1 discussed.

2 MS. MITTEN: Thank you, and thanks for
3 expediting the presentation tonight. It was great.
4 Thanks. Our hearing is now adjourned.

5 (Whereupon, the above-entitled matter was
6 concluded at 7:36 p.m.)

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